

# **Annual Report on PIRSA's Service Delivery on the Cost Recovery Agreement for the Western Zone Abalone Fishery**

2022-23

## Annual Report on PIRSA's Service Delivery on the Cost Recovery Agreement for the Western Zone Abalone Fishery 2022-23

Information current as of 30 June 2023

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## Summary of Outcomes for 2022-23

### Assessment and Research

Funding Source	Deliverables	Date Completed /Delivered
SLA	Delivered stock assessment report for GL and stock status report for BL, including application of the harvest strategy.	October 2022
SLA	Delivered stock assessment presentations, including year-to-date data, to PIRSA Fisheries and Aquaculture, AIASA Executive Committee and Industry.	October 2022
SLA	Surveys for BL at Anxious Bay, Drummond, Sheringa, Point Westall and Avoid Bay completed.	Not completed. Surveys for Sheringa, Point Westall and Anxious Bay not yet completed.
SLA	Provided scientific advice to PIRSA Fisheries and Aquaculture	June 2023
SLA	Responded to queries from PIRSA Fisheries and Aquaculture and industry	June 2023
SLA	Provided aggregated data/information to the Executive Officer, AIASA	June 2023
PIRSA	Reviewed the science program and hosted a zone workshop with PIRSA Fisheries and Aquaculture and Industry, including follow-ups as needed	September 2022
PIRSA	Provided information and attended workshop to support review of <i>Roei</i> fishing arrangements	June 2023
PIRSA	Scientific advice and workshop attendance to support the development of industry initiatives, including diver assessments	June 2023
PIRSA	Assisted with the implementation of the Abalone Management Plan including Harvest strategy finalisation	June 2023
PIRSA	Support industry implementation of electronic reporting and deckhand	June 2023
PIRSA/FRDC	Project completion: Accelerating Greenlip Abalone stock recovery in South Australia using release of hatchery-reared juveniles (Phase 1 – genetics risk assessment and preliminary cost-benefit analysis)(FRDC project 2020/116; Principal investigator: Dr Stephen Mayfield).	Not completed. Expected completion date is October 2023
FRDC	Project completion: Abalone diver observation collection, analysis and reporting system for improved management decision making (FRDC project 2019/038; Principal Investigator: Dr John Minehan).	December 2022

FRDC	Project continuation: Best practice and policy in abalone stock enhancement, restocking and translocation (FRDC project 2019/110; Principal Investigator: Dr Lachlan Strain)	June 2023
FRDC	Project continuation: The impact and implication of <i>Perkinsus olensi</i> on Australian abalone fisheries (FRDC project 2020/004; Principal Investigator: Dr Ben Stobart)	June 2023
FRDC	Project continuation: Evaluation of a smart-phone application to collect recreational fishing catch estimates, including an assessment against an independent probability based survey, using South Australia as a case study (FRDC project 2020/056; Principal Investigator: Dr Crystal Beckmann)	June 2023
FRDC	Project continuation: Indicators for density and biomass of exploitable abalone - developing and applying a new approach (FRDC Project 2020/065; Principal Investigator: Dr Keith Sainsbury).	June 2023
FRDC	Project continuation: Drawing strength from each other: simulation testing of Australia's abalone harvest strategies (FRDC project 2019/118; Principal Investigator: Dr Cathy Dichmont).	June 2023

# Fisheries Management Program

	Deliverables	Due dateS
1.	Participated in inter- and intra-departmental meetings and workshops on issues relevant to fisheries management.	Ongoing
2.	Liaised within the Fisheries and Aquaculture Division, with SARDI Aquatic Sciences, other parts of PIRSA and other State and Commonwealth agencies on matters relevant to fisheries management.	Ongoing
3.	Liaised within PIRSA, with other government agencies and with industry representatives in implementing decisions relevant to fisheries management.	Ongoing
4.	<p>Conducted regular assessment or review of existing management arrangements for fisheries management, including analysis of statistical information on fisheries and interactions with threatened, endangered and protected species.</p> <ul style="list-style-type: none"> <li>Reviewed Ministerial determination for CDR reporting and amended where required</li> <li>Implemented carry over provisions</li> </ul>	June 2023
5.	In consultation with industry forward planned meetings to progress matters and key industry initiatives.	March 2023
6.	Liaised with PIRSA Fisheries Officers, SARDI Aquatic Sciences, Crown Solicitors and other state and local agencies on matters relevant to the fishery.	Ongoing
7.	<p>Coordinated consultation with fishery stakeholders through established co-management processes.</p> <p>For TACC setting;</p> <ul style="list-style-type: none"> <li>Pre-TACC Meeting</li> <li>TACC Meeting</li> </ul>	<p>Ongoing</p> <p>September 2022</p> <p>November 2022</p>
8.	Participated in industry liaison in the field to strengthen fishery management knowledge and understanding and develop rapport with licence holders and divers including quarterly meetings with AIASA	Ongoing
9.	<p>Participated in industry-led development initiatives related to fisheries management.</p> <ul style="list-style-type: none"> <li>Participated where required and support in industry led initiatives to progress a re-seeding and stock enhancement program</li> <li>Participate in discussions relating to the potential use of shell and visera</li> <li>Support industry implementation of electronic reporting</li> </ul>	June 2023

10.	Attend to general correspondence and enquiries relevant to the WZAF.	Ongoing
11.	Supported consideration of long-term Roei Abalone management arrangements in consultation with industry at a meeting co-Chaired by PIRSA and Industry.	June 2023
12.	Provided advice to Minister in relation to the management of fisheries and Ministerial correspondence.	Ongoing
13.	Communicated on fisheries management issues to key stakeholder groups and the broader community.	Ongoing
14.	Progressed policy around stock enhancement as informed from outcomes of risk assessment and genetics workshop.	June 2023

## Legal Services Program

	Deliverables
1.	Co-ordinated and reviewed the introduction, amendment or revocation of Fisheries legislation in line with Fisheries Policy decisions i.e. Act or regulation amendments, the introduction of new regulations and drafting of other legislative and administrative instruments such as delegations, licences, permits, closures or exemption instruments as required under the <i>Fisheries Management Act 2007</i> (the Act). New regulations or amendments that required drafting of Cabinet submissions and supporting documentation, including the preparation of drafting instructions, for consideration by Cabinet. This service included co-ordinating and reviewing of the cabinet process and working with the Office of Parliamentary Counsel and the Crown Solicitor's Office and other government agencies to ensure that proposed regulatory arrangements were accurately described, drafted and scrutinised before being implemented.
2.	Reviewed licensing arrangements required on an as needs basis to lawfully implement approved fishery management policy and measures within the limitations of the Act. The services included working with the Licensing program (part of Leasing and Licensing) and policy program to ensure licence conditions were effective and where necessary to implement efficient administrative systems and finalised forms and instruments that were legally sound.
3.	Problem solved and reviewed policy developments together with the provision and co-ordination of legal advisory services in liaison with the Crown Solicitor's office relating to the lawful implementation and administration of the Act, regulations and fisheries management policies, interaction with other Acts, and the defence of those policies and arrangements raised in litigation or industry correspondence.
4.	Coordinated applications for Ministerial exemptions under Part 10 Division 1 and Permits under Part 7 Division 2 of the Act and reviewed draft notices.
5.	Additional legal services to support and review, on an as needs basis, the legislative compliance of decision-making documentation created for the Executive Director, Fisheries and Aquaculture and the Director Operations and other delegates of the Minister under the Act to safeguard the ongoing sustainability of a fishery in any particular year (where required), depending on positive or negative scientific indicators, implemented new fisheries management arrangements (for example the setting of TACC's, introduction or variation of a quota system, carry over of quota arrangements) or new administrative or compliance arrangements (for example, changes to licensing processes, conditions, introduction of closures).
6.	Supported compliance with statutory interpretation, problem solving and correspondence advice (per above).



## Leasing and Licensing Program

	Deliverables
	<b>Services to directly support the fishery</b>
1.	<ul style="list-style-type: none"> <li>Issued and maintained fishery licences.</li> <li>Reported licence and quota unit information for cost recovery to assist in calculating new financial year annual fees.</li> </ul>
2.	<ul style="list-style-type: none"> <li>Database management for licence and licence holder information.</li> <li>Entered new rates into the Primary Industries Information Management System (PIIMS)</li> <li>Issued bin tags in PIIMS to licence holders on 36 occasions.</li> <li>Issued 16 CDR books into PIIMS and packing and posting to licence holders.</li> </ul>
3.	<ul style="list-style-type: none"> <li>Quota monitoring and management including applying overcatch and undercatch adjustments.</li> <li>Set up of the Total Allowable Commercial Catch (TACC) into PIIMS for the new quota season.</li> <li>Printed and posted 22 updated registrations and entitlements certificates to all licence holders.</li> <li>Data entry of 916 CDRs. Please note that the number of CDRs and eCDRs is different to what is reported in Fleet summary reporting statements as this report is a financial year summary.</li> <li>Data entry check of each CDR entered.</li> <li>Manual filing and archiving of all 916 CDR documents.</li> <li>377 quota balance statements requested via the online system.</li> </ul>
4.	<ul style="list-style-type: none"> <li>Collected licence fees and associated payments.</li> <li>Issued annual fee invoicing packs for 22 licences,</li> </ul>
5.	<ul style="list-style-type: none"> <li>Composed and issued quarterly instalment invoices and send SMS reminders each quarter.</li> </ul>
6.	<ul style="list-style-type: none"> <li>Recorded and tracked unpaid invoices.</li> </ul>
7.	<ul style="list-style-type: none"> <li>Composed and sent late payment instalment notices for un-paid quarterly instalments.</li> <li>Generated 12 monthly debtor's reports to reconcile annual fee payments.</li> <li>Generated and audited invoices to ensure correct annual fee amount was raised.</li> </ul>
8.	<ul style="list-style-type: none"> <li>Draft and issued notices to fishers.</li> <li>Prepared Notice to Fishers for annual fee invoicing pack.</li> </ul>
9.	<ul style="list-style-type: none"> <li>Processed requests for information from fishers who make such inquiries over the counter, through the call centre, via facsimile or e-mail. For example, helping fishers to</li> </ul>

	<p>process information relevant to licensing and quota, application for licence transfers, boat changes, gear enquiries and fishing regulations.</p> <ul style="list-style-type: none"> <li>• Manual recording of 3 Roei catches into separate spreadsheet.</li> </ul>
10.	<ul style="list-style-type: none"> <li>• Regularly updated information about licence holders.</li> </ul>
11.	Researched and prepared documents for public record.
12.	<ul style="list-style-type: none"> <li>• Liaised with government stakeholders to verify the credentials of fishers.</li> <li>• Processed 50 applications which included liaising with government stakeholders to verify the credentials of fishers: <ul style="list-style-type: none"> <li>➤ 12 vary boat applications</li> <li>➤ 9 vary master applications</li> <li>➤ 29 quota transfer applications</li> </ul> </li> </ul>
13.	<ul style="list-style-type: none"> <li>• Liaised with PIRSA Fisheries and Aquaculture, SARDI Aquatic Sciences, Crown Solicitors and other state and local agencies on matters relevant to the fishery as required.</li> <li>• Provided reports to fisheries management as required regarding meat weight and quota integrity issues raised by industry and as required to assist with fishery management decisions.</li> </ul>
14.	<ul style="list-style-type: none"> <li>• Drafted and updated licence conditions over the duration of the licensing year as determined by the Executive Director, Fisheries and Aquaculture.</li> <li>• Manual recording and separate approvals for each of the 16 catches identified with Perkinsus.</li> </ul>
15.	<ul style="list-style-type: none"> <li>• Provided information to licence holders relating to the requirements pursuant to licence administration.</li> </ul>
16.	<ul style="list-style-type: none"> <li>• Provided support via phone or email to any requests from licence holders including managing calls from fishers regarding late payment notices, fees and general enquiries about their licences.</li> </ul>
17.	<ul style="list-style-type: none"> <li>• Provided support regarding last minute administrative enquiries from fishers. e.g., master changes, boat variations and quota transfers, as well as provide advice and support to fishers on licence information, to complete the required forms.</li> </ul>
	<b>Services to support fisheries management</b>
1.	<ul style="list-style-type: none"> <li>• Participated in inter- and intra-departmental meetings and workshops on issues relevant to the fishing industry.</li> </ul>
2.	<ul style="list-style-type: none"> <li>• Liaised with relevant staff within PIRSA Fisheries and Aquaculture in implementing decisions relevant to the fishery.</li> </ul>
3.	<ul style="list-style-type: none"> <li>• Interrogated the PIIMS database to extract information for other stakeholders to use in preparing reports.</li> <li>• Generated 12 monthly quota status reports for industry on catch status and CDRs received.</li> </ul>

4.	<ul style="list-style-type: none"> <li>• Prepared reports requested by internal and external customers including maintenance of a public register of licence holders.</li> <li>• Regularly provided copies of CDR documentation to compliance for quota audit checks.</li> </ul>
5.	<ul style="list-style-type: none"> <li>• Liaised with information technology providers to maintain PIIMS and administer licensing requests.</li> <li>• System maintenance including auditing user access and system testing after any system update.</li> </ul>
6.	<ul style="list-style-type: none"> <li>• Generated quota management reports to update stakeholders on varying Total Allowable Commercial Catch (TACC) returns and end of season quota holdings.</li> <li>• Generated final quota balance statements and posted to all 22 licence holders:</li> <li>• Calculated any quota adjustments required to be entered into PIIMS.</li> <li>• Generated and posted updated registration and entitlements certificate.</li> </ul>

## Directorate Program

	Deliverables
1.	Coordinated and facilitated the cost recovery processes and program agreements, including liaising with program providers, managers and financial services as required.
2.	Met with industry on matters relating to cost recovery, licence setting and related policy issues.
3.	Developed and reviewed cost recovery policy, processes, program agreements.
4.	Managed major service providers' contractual agreements, and co-management services contractual agreements with industry associations.
5.	Project managed and administered external contractual services and agreements – including liaising with PIRSA Accredited Purchasing Unit, preparing acquisition plans and selecting evaluation criteria, managing tender processes, drafting purchase recommendations and liaising with the Crown Solicitor's office to develop contractual agreements.
6.	Provided advice on procurement and invoicing requirements.
7.	Consulted with the Chief Executive, Executive Director, Fisheries and Aquaculture, Director Operations, PIRSA Fisheries Managers, and the Office of the Minister and other parties as needed.
8.	Ongoing review, development and documentation of the cost recovery model, framework, processes and roles.
9.	Met agreed timeframes on management and administration of external contractual services.
10.	Coordinated a review of the Co-Management Services request form, managed industry association co management services requests and payments.
11.	Provided an Annual Report on PIRSA's service delivery on the cost recovery agreement to the Executive Officer.
12.	Provided administrative support to the Independent Cost Recovery Review Panel, e.g., mail outs to all licence/lease holders, meeting coordination, travel bookings and other adhoc administration support during the review.

# Compliance Program

## Deliverables

The coordination of compliance outputs is guided by a fishery specific compliance plan which was initially developed in consultation with the Western Zone Abalone Fishery and is reviewed annually.

The plan ensures compliance effort is intelligence driven, efficient, cost effective and outcome focused. The plan comprises three core outputs (Education and Awareness, Effective Deterrence and Enforcement) and is optimised towards increasing voluntary compliance and maximising effective deterrence.

Analysis of intelligence and information holdings is regularly conducted to identify the major Compliance risks to the sustainability of the Fishery. The combination of strategies, actions, and initiatives are critical to focus the primary compliance effort to manage the risks and achieve targeted outcomes.

The Western Zone Abalone Fishery Compliance Reports are produced and forwarded to the Executive Officer, Abalone Industry Association of SA.