



Government
of South Australia

The Hon Clare Scriven MLC

Our ref: eA197934
Obj ID: A5577668

The Hon Nicola Centofanti MLC
Member of the Legislative Council
Parliament House
ADELAIDE SA 5000

Dear Ms Centofanti *Nicola,*

Determination under the *Freedom of Information Act 1991*

I refer to your application made under the *Freedom of Information Act 1991* (the Act) received by the Office of the Minister for Primary Industries and Regional Development on 19 August 2022 requesting access to the following:

“A copy of all documents (including but not limited to hard copy or electronic briefings, minutes, reports, emails, letters, meeting agendas, diary entries, event attendance records and any other correspondence) between Department of Primary Industries and Regions South Australia and the Minister for Primary Industries and Regional Development (including directly with staff within the office of the Minister for Primary Industries), relating to electronic identification.”

Timeframe: 19/03/2022 to 19/08/2022

On 23 August 2022, contact was made with your office and it was clarified that your application refers to *“electronic identification of sheep and/or goats”*.

Accordingly, the following determination has been finalised.

I have located five documents that are captured within the scope of your request.

Determination 1

I have determined that access to the following documents is **granted in full**:

Doc No.	Description of document	No. of Pages
1	Departmental workflow request dated 14 June 2022 re sheep traceability	1
3	Departmental workflow request dated 21 July 2022 re National traceability system for sheep	1

Minister for Primary Industries and Regional Development
Minister for Forest Industries

GPO Box 1671 Adelaide SA 5001
Telephone 08 8226 2931 | Email minister.scriven@sa.gov.au



Determination 2

I have determined that access to the following document is **granted in part**:

Doc No.	Description of document	No. of Pages
4	Minute from Chief Executive, Department of Primary Industries and Regions to Minister for Primary Industries and Regional Development dated 4 August 2022 re national traceability system for sheep and goats, including draft letter	6

The information removed from the above document is pursuant to Clause 1(1)(e) and Clause 5(1)(a)(i) of Schedule 1 of the Freedom of Information Act.

Clause 1(1)(e) states:

“1 – Cabinet documents

(1) A document is an exempt document –

(e) if it contains matter the disclosure of which would disclose information concerning any deliberation or decision of Cabinet;”

The information removed pursuant to Clause 1(1)(e) would reveal detail of a matter for consideration in Cabinet.

Clause 5(1)(a)(i) states:

“5—Documents affecting inter-governmental or local government relations

(1) A document is an exempt document if it contains matter—

(a) the disclosure of which -

(i) could reasonably be expected to cause damage to intergovernmental relations; and

(b) the disclosure of which would, on balance, be contrary to the public interest.”

The information removed pursuant to Clause 5(1)(a)(i) consists of detail relating to other jurisdictions.

In addressing the public interest test for the exemption, I have balanced the following factors:

In favour of the public interest:

- Meeting the objects of the Act favouring access to documents.
- Ensuring optimal use of public resources.
- High level of interest in the accountability of public office holders.
- The importance of transparency and openness and the interest that the public has in the decision-making processes of Government.

Contrary to the public interest:

- The need to preserve confidentiality of information shared and provided by other jurisdictions in Australia.
- It is expected that release of this information would harm inter-governmental relationships with the other jurisdictions resulting in these agencies reconsidering their position regarding future data provision and discussions with the SA Government.
- The recent age of the information was considered and the continuing relevance of the matters.

Having considered the various factors weighing for and against disclosure, I have determined that disclosure of this information would, on balance, be contrary to the public interest.

Determination 3

I have determined that access to the following document is **granted in part**:

Doc No.	Description of document	No. of Pages
2	Minute from Chief Executive, Department of Primary Industries and Regions to Minister for Primary Industries and Regional Development dated 28 June 2022 re traceability in South Australia's sheep industry, including letter to President of Livestock SA dated 8 July 2022	4

The information removed from the above document is pursuant to Clause 6(1) of Schedule 1 of the Freedom of Information Act which states:

“6 - Documents affecting personal affairs

(1) A document is an exempt document if it contains matter the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead).”

The information removed consists of an email address. Following an internet search, the email address was not easily located.

Accordingly, it is considered that disclosure of this information would be an unreasonable intrusion into the privacy rights of the individual concerned.

Determination 4

I have determined that access to the following document is **refused**:

Doc No.	Description of document	No. of Pages
5	Parliamentary Briefing Note dated 16 June 2022 re Sheep eID	3

Access to the above document is refused pursuant to Clause 17(c) of Schedule 1 of the Freedom of Information Act which states:

“17 – Documents subject to contempt etc

*A document is an exempt document if it contains matter the public disclosure of which would, but for any immunity of the Crown –
(c) infringe the privilege of Parliament.”*

The document consists of a briefing note which was specifically prepared for the purpose of use in proceedings in Parliament. Disclosure of this information would infringe the privilege of Parliament.

If you are unhappy with this determination you are entitled to exercise your rights of external review with the Ombudsman SA. Alternatively, you can apply to the South Australian Civil and Administrative Tribunal (SACAT). If you wish to seek a review, you must do so within 30 calendar days of receiving this internal review determination.

For more information about seeking a review or appeal, please contact the Ombudsman SA on telephone (08) 8226 8699 or SACAT on 1800 723 767.

In accordance with the requirements of Premier and Cabinet Circular PC045, details of your application, and the document to which you are given access, will be published in the disclosure log on the [PIRSA website](http://pirsa.sa.gov.au). A copy of PC045 can be found at http://dpc.sa.gov.au/data/assets/pdf_file/0019/20818/PC045-Disclosure-Log-Policy.pdf.

If you disagree with publication, please advise the undersigned in writing within fourteen calendar days from the date of this determination.

Should you require further information or clarification with respect to this matter, please contact Ms Cindy Roberts on 8226 2931 or email: Minister.Scriven@sa.gov.au.

Yours sincerely



Hon Clare Scriven MLC
MINISTER FOR PRIMARY INDUSTRIES AND REGIONAL DEVELOPMENT
MINISTER FOR FOREST INDUSTRIES

4 / 10 / 2022

Hon Clare Scriven MLC
Minister for Primary Industries and Regional Development
Minister for Forest Industries



Government of
South Australia

DEPARTMENTAL WORKFLOW REQUEST

Department of Primary Industries and Regions (PIRSA)

Objective reference	eA197453
Title	Mr John Keynes, Livestock SA Sheep traceability
Due to Minister's Office	28 June 2022
Date requested	14 June 2022

Rationale

The Minister has received correspondence from Mr John Keynes, Livestock SA regarding sheep traceability.

Action Required

Could you please provide the following:

- Briefing and draft reply for the Minister's consideration

Thank you kindly.

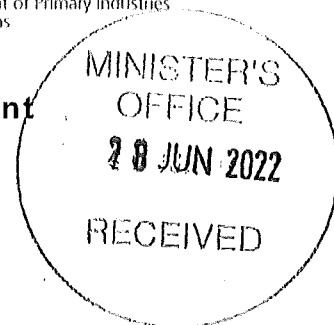
Contact

Mark Smith	8226 3379
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Government of South Australia
Department of Primary Industries
and Regions

Minute to
Minister for Primary Industries and Regional Development
Minister for Forest Industries



Ref: eA197453

For	Noting
Critical Date	Routine
Subject	Traceability in South Australia's sheep industry – letter from President of Livestock SA

Synopsis

On 10 June 2022, the President of Livestock SA, Mr Joe Keynes wrote to you with an update on the work on traceability in South Australia's sheep industry that Livestock SA will be undertaking with grant funding from the Red Meat and Wool Growth Program and the Sheep Industry Fund and seeking engagement from you and your staff into this work. A letter of response has been prepared for your consideration

Recommendations

That you:

Note the information in this briefing.

NOTED

1. Sign the attached letter of reply to Mr Joe Keynes, President of Livestock SA.

SIGNED / NOT SIGNED

Clare Scriven

Hon Clare Scriven MLC

**Minister for Primary Industries
and Regional Development**

Minister for Forest Industries

817 / 2022

Ministerial Comments –

Background

- Livestock SA realises that implementation of a national or state-based sheep electronic identification (eID) system is inevitable and supports continuous improvement of traceability for all livestock products for market access and farm management purposes.
- The South Australian Sheep Industry Blueprint 2030 targets the need for adoption of eID and data sharing covering 100% of stock processed to promote a responsive and resilient supply chain.
- In addition, recent industry discussions on biosecurity (Livestock SA Biosecurity Forum held 7 April 2022) focused on the need for product integrity for consumers as well as individual animal identification for disease incursion management.
- On 4 April, Livestock SA wrote to the Department of Primary Industries and Regions (PIRSA) requesting financial support to establish a Sheep Traceability Project (The Project) which would:
 - Establish a Sheep Traceability Strategy Committee
 - Conduct state-wide consultation and develop a South Australian specific Business Case outlining the justifications for undertaking sheep eID in SA, which will evaluate the benefit, costs, and risks of this strategy
 - Develop an implementation strategy for a sheep eID program in SA
 - Develop a communication, extension, and engagement strategy for the implementation of sheep eID in SA.
- A grant of \$140,000 was provided to Livestock SA from the Red Meat and Wool Growth Program towards this project. Additional funding was also provided from the Sheep Industry Fund.
- Mr Joe Keynes, President of Livestock SA wrote to you on 10 June 2022 providing an update on this work and seeking engagement from you and your staff into this work.

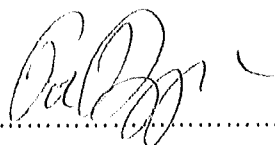
Discussion

- National peak industry bodies and other jurisdictions have been exploring options of eID implementation for many years, with activity in this area increasing significantly since Victoria introduced a sheep eID system in 2017.
- The National Biosecurity Committee has agreed in principle to support the introduction of individual electronic identification (eID) for sheep and goats in all jurisdictions.
- Over the last three years the Red Meat and Wool Growth Program has taken a proactive approach to the implementation of eID and has been working with producers and service providers to drive the uptake of eID and to promote the productivity and traceability benefits of this technology so that producers are already utilising it to its full potential when/if it becomes mandatory.
- This project will assist to inform industry and government decision making on mandatory eID adoption and ensure all aspects of implementation are considered across the supply chain prior to any decision being reached mandatory eID implementation.

- At least two representatives from the Department of Primary Industries and Regions will participate in the Sheep Traceability Strategy Committee and report back to your office on progress of this work as it occurs over the next 12 months.
- A letter of response to Mr Joe Keynes, President of Livestock SA, has been prepared for your consideration.

Attachments

- A. Letter of response to Mr Joe Keynes, President of Livestock SA



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For CHIEF EXECUTIVE

Department of Primary Industries and Regions

28 /06 /2022

CONTACT	Peter Appleford
POSITION	Executive Director
DIVISION	Industry and Regional Development
MOBILE and LANDLINE	08 8429 2290
Cleared by	Emily Mellor



Government
of South Australia

The Hon Clare Scriven MLC

Mr Joe Keynes
President
Livestock SA
Unit 5, 780 South Road
GLANDORE SA 5037

Email: Clause 6(1)

Dear Mr Keynes *Joe,*

Thank you for your email of 10 June 2022 about traceability in South Australia's sheep industry and the important work Livestock SA are embarking on in partnership with the Department of Primary Industries and Regions (PIRSA).

I understand at least two PIRSA representatives will participate in the Sheep Traceability Strategy Committee and report back to my office on progress of this work as it occurs over the next 12 months.

I look forward to receiving updates on the progress of this important work of Livestock SA in partnerships with PIRSA.

Yours sincerely

Clare Scriven

Hon Clare Scriven MLC
MINISTER FOR PRIMARY INDUSTRIES AND REGIONAL DEVELOPMENT
MINISTER FOR FOREST INDUSTRIES

817 12022

Hon Clare Scriven MLC
 Minister for Primary Industries and Regional Development
 Minister for Forest Industries



Government of
 South Australia

DEPARTMENTAL WORKFLOW REQUEST

Department of Primary Industries and Regions (PIRSA)

Objective reference	eA197676
Title	National Traceability System for Sheep Sheep Producers Australia Australian Meat Industry Council Cattle Council Australia
Due to Minister's Office	4 August 2022
Date requested	21 July 2022

Rationale

The Minister has received correspondence regarding a National Traceability System for Sheep from industry associations Sheep Producers Australia, the Australian Meat Industry Council and the Cattle Council Australia.

Action Required

Could you please provide the following:

- Briefing and draft reply for the Minister's consideration

Thank you kindly.

Contact

Mark Smith	8226 3379
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Minute to
Minister for Primary Industries and Regional Development
Minister for Forest Industries

Ref: eA197670

For	Noting and Signature
Critical Date	Routine
Subject	National traceability system for sheep and goats

Synopsis

The peak bodies - Sheep Producers Australia (SPA), Australian Meat Industry Council (AMIC) and Cattle Council Australia (CCA) have requested that you support the national traceability reform recommendations tabled at Agriculture Ministers' Meeting (AMM) recently. The peak bodies support whole-of-system traceability reform, including individual electronic identification (eID) of sheep and goats, investment in a database for all livestock, sustainable and equitable cost-sharing arrangements, and establishing a harmonised governance model.

Recommendations

That you:

- Note the brief
NOTED
- Sign the attached letter
SIGNED / NOT SIGNED

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Hon Clare Scriven MLC
**Minister for Primary Industries
and Regional Development**
Minister for Forest Industries
/ / 2022

Ministerial Comments -

Background

- In May 2018, National Biosecurity Committee (NBC) requested advice from SAFEMEAT Advisory Group on reform opportunities to improve Australia's National Livestock Identification System (NLIS). The report *Reform Recommendations for Australia's Livestock Traceability System* was delivered to the National Biosecurity Committee (NBC) in March 2020.
- NBC established a working group, the National Livestock Traceability Enhancement Working Group (NLTEWG), in January 2021, consisting of representatives from Commonwealth, state and territory governments and Animal Health Australia to undertake scoping work on the available options to implement SAFEMEAT's traceability reform recommendations.
- The working group focused on two deliverables and a report was provided to NBC on:
 - Options for nationally consistent governance frameworks, including decision making and data management considerations, for national livestock traceability arrangements.
 - Securing NBC support for individual electronic identification (eID) for sheep and goats and work to develop a national implementation plan and associated costings. NBC supported this at the meeting in June 2022.
- The outbreaks of Lumpy Skin Disease (LSD) and Foot and Mouth Disease (FMD) in Indonesia, and African Swine Fever in Europe and Asia has highlighted the increased risk of a disease incursion into Australia and the inadequacy of mob-based systems to trace, identify and locate animals of interest, to minimise industry impacts.

Discussion

- At the June 2022 meeting of NBC it noted that mob-based identification requirements for sheep and goats do not meet agreed national performance standards for traceability, and that introduction of individual electronic identification (eID) for sheep and goats will improve national traceability capability to:
 1. enable swifter and more targeted response to emergency animal disease (EAD) outbreaks or food safety emergencies
 2. support Australia's ability to maintain and develop market access with trading partners. This section should include an analysis of options, including relevant risk assessment and a recommended action(s).
- NBC supported the mandatory implementation of individual eID for sheep and goats, to commence in each jurisdiction in 2022 with staged delivery of full supply chain capability by 1 January 2025.
- NBC is in the process of establishing a Sheep and Goats Traceability Task Force (SGTTF) to provide oversight of a national implementation program and advice on funding arrangements, including a nationally co-funded implementation arrangement. This Task Force will collaborate and co-ordinate with a South Australian Steering Committee.
- **Clause 5(1)(a)(i)**

Clause 5(1)(a)(i)

- The AMM unanimously supported the development of a national, industry-led mandatory sheep and goat electronic identification (eID) system at its meeting on 20 July 2022.

Stakeholder / regional impacts, consultation and engagement

- Livestock SA has been provided \$140,000 in funding through the Red Meat and Wool Growth Program to analyse the need for and benefits of the South Australian sheep industry moving to an eID system and develop an implementation strategy to transition the industry to this traceability system.
- Livestock SA will create a South Australian Sheep Traceability Strategy Committee to be led by Livestock SA and including two representatives from the South Australian Department of Primary Industries and Regions (PIRSA), to:
 - Conduct state-wide consultation and develop a South Australian specific Business Case outlining the justifications for undertaking sheep eID in SA, which will evaluate the benefit, costs, and risks of this strategy
 - Develop an implementation strategy for a sheep eID program in SA
 - Develop a communication, extension, and engagement strategy for the implementation of sheep eID in SA.
- Each jurisdiction will need to prepare, in consultation with stakeholders, a jurisdiction-appropriate implementation plan, incorporating nationally-agreed milestone dates for the National SGTTF.

Management of key risks

- PIRSA will have representation on both the National Sheep and Goats Traceability Task Force and the South Australian Sheep Traceability Strategy Committee.

Legislative and/or financial implications

- Clause 1(1)(e)

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- The SGTTF will provide advice on co funding arrangements for eID implementation for sheep and goats.
- Implementation of eID for sheep and goats will require legislative changes.

Attachments

- A. Letter of response to Mr Ben Antenucci, General Manager – Policy, Sheep Producers Australia.



for

CHIEF EXECUTIVE

Department of Primary Industries and Regions

4/8/2022

CONTACT	Nathan Rhodes
POSITION	Executive Director
DIVISION	Biosecurity SA
MOBILE and LANDLINE	M 0412 376 450 P 08 8429 3135
Cleared by	Nathan Rhodes

eA197670



**Government
of South Australia**

The Hon Clare Scriven MLC

Bonnie Skinner
CEO
Sheep Producers Australia

Mr Patrick Hutchinson
CEO
Australian Meat Industry Council

John McGoverne
Acting CEO
Cattle Council of Australia

Dear Ms Skinner, Mr Hutchinson and Mr McGoverne

Thank you for your letter of 20 July 2022 regarding a national traceability system for sheep on behalf of the Peak Industry Councils - Sheep Producers Australia (SPA), Australian Meat Industry Council (AMIC) and Cattle Council Australia (CCA).

The development of a national mandatory sheep and goat electronic identification system, in light of the serious threat of Foot and Mouth Disease (FMD), is a priority for State, Territory and the Commonwealth Governments.

At the meeting of Australian Agriculture Ministers on 20 July 2022, I am pleased to say, there was unanimous support for the development of a national, industry-led sheep and goat electronic identification (eID) system.

A national framework will be developed by federal and state agricultural departments with industry input for consideration at the next meeting of agriculture ministers.

The Department of Primary Industries and Regions SA (PIRSA) has provided funding to Livestock SA to analyse the benefits of an eID system to the South Australian sheep and goat industries and to develop an implementation strategy to transition the industry. This work will be conducted over the next year and will be used to inform industry and government decision making on mandatory eID adoption.

Livestock SA is currently in the process of forming a Sheep Traceability Steering Committee, which will include two PIRSA officers.

**Minister for Primary Industries and Regional Development
Minister for Forest Industries**

GPO Box 1671 Adelaide SA 5001
Telephone 08 8226 2931 | Email minister.scriven@sa.gov.au



Thank you for your offer of assistance or briefings to discuss your position on the recommended reforms of Australia's traceability system.

Once again, thank you for writing to me. I look forward to monitoring the progress of the traceability reforms.

Yours sincerely

Hon Clare Scriven MLC
MINISTER FOR PRIMARY INDUSTRIES AND REGIONAL DEVELOPMENT
MINISTER FOR FOREST INDUSTRIES

/ / 2022