

## Grain Industry Fund

2021-22 Annual Report

### Introduction

The *Primary Industry Funding Schemes Act 1998* was established to provide South Australian primary industries with a legislative based ability to raise funds within their sector to fund projects and services for the benefit of their sector.

Section 4 of the Act allows the Governor to make regulations establishing a fund for a particular sector of primary industry. All existing regulations are administered by the Minister for Primary Industries and Regional Development.

This is the Grain Industry Fund Annual Report for the year ended 30 June 2022, prepared under section 11 of the Act.

### Overview

The Grain Industry Fund is established by the *Primary Industry Funding Schemes (Grain Industry Fund) Regulations 2012*. The purpose of this fund is to allow funds to be raised for the purpose of providing funding for industry services that provide benefit to grain grower contributors.

The contribution rate for this fund is prescribed in regulation 5 and varied by Ministerial Notice (dated 10 June 2021) published in the South Australian Gazette to be as follows:

Contribution rate, commencing 1 July 2021	\$0.31 per tonne
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The deduction for any grain sold before 1 July 2021 but on or after 22 November 2012 is 20 cents per tonne.

Contributors may seek a refund of their contributions as provided for in regulation 6.

The purposes for which the fund can be applied by the Minister are outlined in regulation 7. Payments from the fund may be made to a body that, in the opinion of the Minister, represents grain growers.

### Operation of the fund

The Department of Primary Industries and Regions (PIRSA) manages the operations of the fund on behalf of the Minister.

The five-year fund management plan current as at the year ended 30 June 2022 was prepared in accordance with section 9 of the Act. The plan was presented at a public meeting held on 29 June 2021 and was publicly available on the PIRSA website. It is attached to this report.

One application was received from Grain Producers SA Ltd, which demonstrated it met the eligibility requirements as set out in the management plan. This application met the requirements of the regulations and was approved by the Minister.

Where requested, refunds of contributions were paid in accordance with regulation 6.

In accordance with regulation 7(c), the fund was also applied to administration expenses.

The fund accounts for the year ended 30 June 2022 have been audited by the Auditor General's Department. The audited financial statements and audit report are attached.

A handwritten signature in black ink, appearing to read 'Mehdi Doroudi', with a stylized flourish at the end.

Prof Mehdi Doroudi PSM  
**CHIEF EXECUTIVE**

24/5/2023

# Grain Industry Fund

Management Plan 2021-22 to 2025-26

*Primary Industries Funding Schemes (Grain Industry Fund) Regulations  
2012*



Government  
of South Australia

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### Further information:

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Based on the original 2012-2017 Plan prepared by Neil Howells of Hudson Howells.

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### Document History

Version	Date
Revised plan released for consultation	14 May 2021
Approved	8 June 2021
Presented at public meeting	29 June 2021

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# Contents

Introduction .....	4
Estimate of contributions to the fund .....	5
Investment of the fund .....	6
Purposes of the fund .....	7
Eligible activities .....	8
Ineligible activities .....	9
Funding guidelines .....	9
Eligible organisations .....	9
Application process .....	10
Application specifications .....	10
Operational plan .....	10
<b>Application approval</b> .....	11
Payment terms .....	12
Reporting requirements .....	12
Fund administration .....	13
Governance of the Fund .....	13
Grievances .....	13
Changing the contribution rate .....	13
Updating the management plan .....	13

# Introduction

The [Primary Industry Funding Schemes Act 1998](#) (the Act) was established to provide South Australian primary industries with a legislative instrument to raise funds within their sector to undertake activities that support and develop the sector, to maximise strategic advantage and to meet new industry challenges.

Section 4 of the Act allows the Governor to make regulations to establish a fund for a particular primary industry sector. The Minister for Primary Industries and Regional Development (the Minister) administers all existing funds under the Act, ensuring appropriate accountability for the use of funds for various functions and activities for industry benefit. The Department of Primary Industries and Regions (PIRSA) administers the funds on behalf of the Minister.

The Grain Industry Fund (the fund) established by the [Primary Industry Funding Schemes \(Grain Industry Fund\) Regulations 2012](#) (the regulations) came into effect on 1 March 2012.

Contributions are payable at the rate prescribed in the regulations, amended to 20 cents per tonne of grain commencing 22 November 2012 by Ministerial Notice in the SA Government Gazette, as permitted by the regulations. All South Australian grain growers are required to contribute to the fund.

This update includes provision to increase the prescribed rate with a temporary 11 cents per tonne supplementary collection, commencing 1 July 2021.

The additional 11 cent per tonne rate is for the specific purpose of raising funds for one-off recovery of costs for eradication of a recently detected, confined biosecurity threat to the grain industry in South Australia. The supplementary rate will apply until 30 June of the financial year in which the eradication costs are recovered, reverting to the 20 cents per tonne rate commencing 1 July of that year.

Collection agents for this fund are the first purchasers of grain who are required by the regulations to deduct contributions from the payment to the grower and forward them to the Minister for payment into the fund account.

Grain grower contributors may seek a refund of their contributions. If a refund is paid to a contributor, they are deemed to be “in default of the regulations” and not entitled to receive benefits or services funded by payments from the fund.

Payments are made from the fund for purposes defined in regulation 7 and in this management plan.

In accordance with section 9 of the Act, this management plan has been developed in consultation with the South Australian grain industry. It covers a five-year period and must be updated annually but may be updated at any time. This management plan should be read in conjunction with the Act and the regulations, which are available at [www.legislation.sa.gov.au](http://www.legislation.sa.gov.au).

This management plan guides the operation of the fund and helps contributors understand how their contributions are used. Section 9 of the Act describes the requirements of a management plan.

This plan provides guidance to grains industry organisations on the types of activities that may be approved and how funding applications are assessed.

## Estimate of contributions to the fund

The regulations require grain growers to contribute to the fund. The contribution rate for this fund has been set to \$0.20 per tonne for all South Australian grown grain sold on or after 22 November 2012 by Ministerial Notice in the South Australian Government Gazette dated of 15 November 2012 in accordance with regulation 5.

The grower representative body (Grain Producers SA) has established grower support for a one-off temporary increase in the contribution rate to \$0.31 per tonne, comprising the general contribution of \$0.20 cents per tonne plus a supplement contribution of \$0.11 per tonne for the purpose of recovery of costs for the eradication of a recently detected biosecurity threat to the grain industry. The funds raised by the contribution supplement will be applied using regulation 7(b) “payments for other purposes for the benefit of grain growers”.

The supplement contribution rate will come into effect from 1 July 2021 and will remain until the eradication cost target of \$1.66 million is recovered, estimated at two years depending annual crop production. The supplement contribution will cease on 1 July of the year the target is reached, the rate reverting to the \$0.20 per tonne general contribution rate.

Any collections above the eradication cost target will be retained in the fund and made available for the purposes of the fund.

The estimated contribution income for the most recent and the next five financial years is provided in Table 1.

The estimated grain sales have been derived from total crop production estimates published in the PIRSA Crop and Pasture Report. This estimate of contributions to the fund is based on grain sold rather than total grain produced. The estimated purchases for 2019-20 is based on a portion of the total grain production estimate for the 2019-20 production season. Estimated purchases for subsequent years are based on average seasonal conditions and average grain production. The actual amount of income to the fund will vary according to seasonal conditions which cannot be predicted.

**Table 1 – Contribution rates and estimated income**

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26
Estimated grain sales	8,300,000	7,500,000	7,500,000	7,500,000	7,500,000	7,500,000
<b>General Income</b>						
Contribution rate	\$0.20	\$0.20	\$0.20	\$0.20	\$0.20	\$0.20
Estimated Income	\$1,660,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000
<b>Biosecurity Eradication Cost Contribution</b>						
Contribution rate	-	\$0.11	\$0.11	\$0.00	\$0.00	\$0.00
Estimated Income	-	\$825,000	\$825,000	-	-	-
Total Estimated income	\$1,660,000	\$2,325,000	\$2,325,000	\$1,500,000	\$1,500,000	\$1,500,000

The regulations require the purchaser to remit contributions to PIRSA within 28 days following the month in which the grain was purchased.

Grain purchasers that only deal in small quantities of grain may make application to the Minister to remit quarterly or annually instead of monthly.

## Investment of the fund

PIRSA administers the financial operations of the fund on behalf of the Minister for Primary Industries and Regional Development and in accordance with the regulations and the [Public Finance and Audit Act 1987](#).

Contributions are invested in a separate interest bearing account at the Department of Treasury and Finance. Interest is paid monthly on monies held and is treated as income to the fund in accordance with the Act section 4(6)(b) and regulation 4(3)(b).

Any balance not immediately required for the purposes of the fund will be retained in the fund and interest earned deemed as an investment in accordance with the Act section 4(7).



# Purposes of the fund

Payments from the fund must be made in accordance with the regulation 7:

## 7—Application of the Fund

The Fund may be applied by the Minister for any of the following purposes:

- (a) payments to a body that, in the opinion of the Minister, represents grain growers for 1 or more of the following purposes:
  - (i) the reasonable operating and management expenses of the body;
  - (ii) fees for affiliation of the body with regional, State or national grain or agriculture industry bodies;
  - (iii) promoting the grain industry, including through industry field days, conferences and other events;
  - (iv) representing grain growers in regional, State or national grain or agriculture industry forums;
  - (v) the collection and dissemination to grain growers of information relevant to the grain industry;
  - (vi) programs designed to encourage communication and cooperation between grain growers and other persons associated with the grain industry;
  - (vii) other purposes of the body;
- (b) payments for other purposes for the benefit of grain growers;
- (c) payment of the expenses of administering the Fund;
- (d) repayment of contributions to the Fund under regulation 6.

## Biosecurity Threat Eradication Costs

***This section is only for funds applied under regulation 7(b) for biosecurity costs.***

The Minister and Grain Producers SA (as the body recognised by the Minister in the application of this fund to represent the grain growers of South Australia) have agreed to an increase in contributions (supplement rate) for the one-off purpose of recovering costs for eradicating a biosecurity threat to the grain industry.

The Minister will apply the additional funds raised by the supplementary rate of \$0.11 per tonne for the purpose of application regulation 7(b) “payments for other purposes for the benefit of grain growers”.

Payments from the fund to the Department of Primary Industries and Regions (PIRSA) to recover the total biosecurity threat eradication cost of \$1.66 million will be made in annual instalments (or other agreed schedule) of the supplementary contributions received during the financial year.

On making a payment from the fund for this purpose, a payment statement will be provided to Grain Producers SA Ltd to show the progress payment made and the remaining balance of the eradication cost target of \$1.66 million.

## General Application of the Fund

*The following section and Funding Guidelines are relevant only to applications in accord with regulation 7(a).*

### Eligible activities

This management plan further defines the scope of eligible activities to those identified by grain growers in the consultations for this management plan. The following eligible activities comply with the legislated applications of the fund (regulation 7 prescribed activities) which may be included in the applicant organisation's operational plan and funded by the fund include:

- Advocacy, policy setting and decision making for the grain industry.
- Delivery of information and education programs aimed at improving the efficiency and effectiveness of the grain industry.
- Delivery of programs designed to foster communication and cooperation between grain growers and other persons associated with the grain industry.
- Fees for affiliation of the applicant organisation with regional, state or national grain or agriculture industry bodies.
- Grain industry promotional activities including industry field days, conferences and other relevant events. Associated support and development costs can be included.
- Programs designed to encourage communication and cooperation between the fund contributors and other persons associated with the grain industry including consultation and communication with the fund contributors and other industry participants on industry issues.
- Projects aimed at achieving improvements across the grain industry e.g. improved port access, improved access to markets, access to value adding opportunities along the value chain (vertical integration).
- Reasonable operating and management expenses including the remuneration of directors, management and staff.
- Reasonable operating expenses associated with these approved and funded activities.
- Representation of grain growers at regional, state or national grain or agriculture industry forums provided such forums are relevant to identified areas of activity that provide benefits to the fund contributors.
- Representation of the industry on critical issues and contributing to government policy in e.g. infrastructure, biosecurity, regulatory reform and compliance and industry development.
- Research to assist the applicant organisation's understanding of issues affecting industry development that is not the domain of research funding organisations e.g. SA Grains Industry Trust (SAGIT) or Grains Research and Development Corporation (GRDC).
- The collection and dissemination of information relevant to the grain industry to the fund contributors including the publication or dissemination of project outcomes to the fund contributors.

## Ineligible activities

Activities that will not be funded include:

- Commercial activities such as grain trading or speculative investments, with a speculative investment defined as the act of trading in an asset or conducting a financial transaction that has a significant risk of losing most or all of the initial outlay in expectation of a substantial gain.
- Technical and scientific research as undertaken by the SA Grains Industry Trust (SAGIT) or Grains Research and Development Corporation (GRDC). The applicant may link or advocate an issue to these organisations, but not duplicate their role.
- Retrospective activities undertaken prior to execution of a funding agreement.

## Funding guidelines

### Eligible organisations

An applicant organisation may be considered to be eligible to receive a payment from the fund if that organisation is "a body that, in the opinion of the Minister, represents grain growers".

An applicant organisation that satisfies the following criteria may be considered to be eligible to receive a payment from the fund:

1. Has both the capability and the capacity to provide strong representation and advocacy for the benefit of all the fund contributors which is consistent with the organisation's objectives.
2. Has a clearly defined process for gathering and reporting on issues that impact on the fund contributors.
3. Has an effective system for communicating with all the fund contributors who may or may not be members of the applicant organisation, for the purposes of consulting with fund contributors and reporting back to the fund contributors.
4. Is able to demonstrate strong industry leadership.
5. Provides the opportunity for all the fund contributors to join and subsequently to democratically elect the members of its governing body.
6. Is a legal entity that is not for profit although may engage in commercial activities to support its core activities which has an ABN and is registered for GST.
7. Can demonstrate that it has a substantial number of the fund contributors as members.
8. Can clearly demonstrate that it is a state wide organisation that is not just representing a particular geographic area or segment of the industry.
9. Is able to provide a detailed operational plan, in support of its application to the fund, which may outline projects requiring funding continuity for longer timeframes (e.g. funding for a three or four-year project).
10. Has sound principles for organisational governance and management including:
  - a. Clearly demonstrated integrity and transparency in its operations.
  - b. A robust governance model including an up to date strategic plan and business plan for the organisation.
  - c. An Annual General Meeting that is open to all the fund contributors.

- d. A robust model for managing advances from the fund and for reporting on the expenditure of monies received.
- e. The capability to comply with the reporting requirements detailed in this management plan.
- f. A process to transparently and promptly deal with any concerns raised by contributors to the fund.
- g. The organisation may also have demonstrated industry linkages and networks including affiliations with relevant industry organisations locally and nationally.

## **Application process**

Organisations are encouraged to contact the responsible officer (see page 2 of this management plan) early in the development stages of the application.

An application for funding is to be received by the Minister for Primary Industries and Regional Development by 1 May of each year. The application is to comply with the specifications detailed below in this management plan.

Under extenuating circumstances, the Minister at their discretion may consider extraordinary applications for funds outside this schedule for substantial unforeseen eligible activities. An extraordinary application follows the same “application” process as identified above. The Minister may approve an extraordinary application for funds providing the amount available to make the additional payments will not exceed the available balance of the fund, less an amount sufficient to cover audit and administrative costs plus an allowance for any refunds in accordance with the regulations Section 7.

## **Application specifications**

Applicant organisations must submit an application in writing that:

1. Provides a covering letter of application to the Minister for Primary Industries and Regional Development summarising key aspects of the proposal, amount of funds applied for and attaching the operational plan.
2. The operational plan must address each plan element as detailed below. The operational plan may include project elements or activities where ongoing or multiple year projects are proposed and budgeted for up to five years.
3. The application may attach evidence on how the functions and activities proposed in the operational plan are aligned to the requirements of the fund contributors (established by consultation or survey) or any other supporting supplementary information.

## **Operational plan**

The operational plan contains the following:

1. Evidence that the applicant organisation satisfies the eligibility criteria detailed in this management plan by providing (or attaching relevant documents):
  - a. The organisation's vision, mission and values, which must align to the identified requirements of the fund contributors.
  - b. Details of the applicant organisation's governance and management structure.

- c. Details of who will have the primary responsibility for managing the payment monies within the applicant organisation.
  - d. Details of the applicant organisation's accounting and audit policies and procedures.
  - e. Details of the applicant organisation's risk management strategy including relevant insurance policy details and financial statements, which support the ongoing financial viability of the organisation.
2. A detailed proposal articulating the activities limited to those detailed in this management plan as eligible activities, for which funding is being sought.
- f. Provide the following details for each activity proposed for funding:
    - i. name of the activity.
    - ii. a brief description of the activity.
    - iii. reference to the purpose (as defined by Application of Fund, regulation 7) to which the activity aligns.
    - iv. indicative budgeted cost may be included.
  - g. Evidence of alignment of the proposed activities to the requirements of the fund contributors may be included in the application as an attachment.
  - h. Specific Key Performance Indicators (KPIs) with timelines may be included to assist assessment of the organisation's performance for payment of monies approved.
3. A detailed budget clearly articulating how funds will be spent and how any unexpended funds will be managed.
4. Details of how the applicant organisation proposes seeking regular feedback from the fund contributors for inclusion in submissions for the annual review of this management plan.
5. Details of how the applicant organisation proposes reporting or providing information to the fund contributors.
6. Any other information deemed relevant by the applicant organisation.

It is reasonable to expect that a reserve fund be established by the applicant organisation to manage the seasonal variation in grant monies available from the fund. This fund must only be used for the purposes of the fund and must not be allowed to accumulate to amounts that would be seen by the fund contributors as unreasonable for this purpose, notwithstanding that any balance not immediately required will be retained in the fund and the balance plus interest earned will become available in future years.

## **Application approval**

The Minister will assess applications in line with the application specification framework detailed in this management plan.

Successful applicants will be advised no later than June prior to commencement of the financial year of the expenditure.

Ministerial approval for payment from the fund to the successful applicant organisation is deemed to be an agreement with the Minister that the applicant organisation will undertake the activities outlined in the

applicant's operational plan and will comply with the requirements in the regulations and this management plan.

The successful applicant organisation will be required to sign and return an endorsed and witnessed acknowledgement of these conditions, provided with the letter of approval from the Minister, prior to the first payment being made.

## Payment terms

Payments from the fund to the successful applicant organisation may be made monthly, commencing in July, subject to the applicant meeting its reporting obligations as detailed below in this management plan. The amount of any payment will not exceed the available balance of the fund at the time, less an amount not less than \$30,000, which is considered sufficient to cover audit and administrative costs plus an allowance for any refunds to contributors in accordance with regulation 7(d). A monthly payment will not be paid if the fund balance is insufficient.

In the event that applications for payments are less than the amount of income, as may be the case following a good season, any balance not immediately required will be retained in the fund and the balance plus interest earned will become available in future years.

## Reporting requirements

The Minister is required to prepare an annual report to Parliament on the performance of the fund. Project reports from the applicant organisation receiving funds for delivery of projects of prescribed activities pursuant to regulation 7(a) are required to inform and provide the Minister with reasonable accountability and assurances on the appropriate use of the funds.

Quarterly reports are to be submitted to the Minister by 7 November, 7 February and 7 May each year with a detailed annual report to be submitted by 14 September. The annual report is to include a statement of acquittal of funds provided by the organisation's auditor or accountant, demonstrating how all monies received from the fund were expended.

Quarterly reports may be in the form of a scorecard report detailing performance against the agreed key performance indicators (KPIs). The annual report is to contain detailed information to enable the Minister to determine that payments of funds from the scheme have been applied in accordance with the applicant organisation's operational plan. The Minister may request more information if insufficient information has been provided by the applicant organisation.

The Minister may withhold the next and subsequent payments where the applicant organisation fails to meet its agreed objectives and/or outcomes (KPI's) or fails to provide satisfactory reports by the due dates scheduled above and is unable to demonstrate that there are sound reasons for this. The Minister may continue to withhold payments until such time as this condition is made good by the applicant organisation.

In addition to the above quarterly progress reports, the applicant organisation may be required to provide the following information (regulation 9):

1. a copy of the financial statements of the organisation, and
2. a copy of the annual report of the organisation, and
3. a copy of the business plan of the organisation, and

4. any other information reasonably required for the purposes of the fund.

## Fund administration

### Governance of the Fund

The grain industry consultation undertaken to provide input to the development of this management plan highlighted strong support for a robust governance model for the fund. There was also support shown for Grain Producers SA (GPSA) to be the single representative voice and the single fund recipient, but the Minister will make the decisions on the application of the fund in the best interests of the fund contributors.

### Grievances

It is recognised that a fund contributor may elect not to join an industry association and therefore feel unable to take up a complaint or grievance on the operation or application of the fund with the applicant organisation. In this case, the fund contributor may register his/her complaint or grievance in writing with the Minister which will review and address the issue with the applicant organisation, provided the issue falls within the scope of this management plan.

### Changing the contribution rate

The contribution rate is established by regulation 5, which also permits changes to some other amount specified in a published Ministerial Notice in the South Australian Government Gazette.

A change to the contribution rate may be initiated by the Minister or by industry but can only be made following consultation with the grain grower contributors. Consultation is expected to be coordinated through Grain Producers SA Ltd as the currently recognised grain grower representative body or any successor organisation to Grain Producers SA Ltd that in the opinion of the Minister represents grain growers.

Acceptable evidence of support for a variation to the contribution rate includes results of any contributor survey held for the purpose and any other consultation conducted with industry. The evidence must demonstrate a genuine attempt to engage with the majority of contributors.

The new contribution rate will be implemented at the start of the financial year with sufficient notice provided to the industry so that grain purchasers can implement the new rate prior to commencement of grain harvest.

### Updating the management plan

Section 9 of the Act requires that this management plan is updated annually. Table 2 is a guide to the expected timing and process.

PIRSA will ordinarily commence the review of the management plan around January each year, posting the draft management plan on the PIRSA website providing an opportunity to the industry for comment. Feedback will be considered and the management plan finalised and provided to the Minister.

The updated management plan will be presented at a public meeting in May or June to present the plan with this meeting being advertised and facilitated by PIRSA, and can be attended by all fund contributors. The management plan will then be posted on the PIRSA website <http://www.pir.sa.gov.au> at the time of the public meeting to meet the requirements of section 9(7) of the Act, in a manner

permitted by section 51 of the [Acts Interpretation Act 1915](#), which provides for ‘production of records kept by computer or other process’.

Section 9(6) of the Act allows the Minister as administrator of the fund to cause a revision and update of the management plan at any time. An extraordinary amendment of the management plan will be drafted and consulted similarly to the annual revision and update of the management plan.

Table 2 – Revising the management plan (for a routine annual update)	
Timing	Activity
January	Initial Comments sought on the Current Management plan, Draft prepared
February	Consultation on revised draft management plan
March	Minister approves management plan Advertise public meeting
April	Public meeting to present management plan





# INDEPENDENT AUDITOR'S REPORT



Government of South Australia

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## To the Minister for Primary Industries and Regional Development – Grain Industry Fund

### Qualified opinion

I have audited the financial report of the Minister for Primary Industries and Regional Development – Grain Industry Fund (the Fund) for the financial year ended 30 June 2022.

In my opinion, except for the effects of the possible matter described in the 'Basis for qualified opinion' section of my report, the accompanying financial report gives a true and fair view of the financial position of the Minister for Primary Industries and Regional Development – Grain Industry Fund as at 30 June 2022, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards– Simplified Reporting Requirements.

The financial report comprises:

- a Statement of Comprehensive Income for the year ended 30 June 2022
- a Statement of Financial Position as at 30 June 2022
- a Statement of Changes in Equity for the year ended 30 June 2022
- a Statement of Cash Flows for the year ended 30 June 2022
- notes, comprising significant accounting policies and other explanatory information
- a Certificate from the Chief Executive, Department of Primary Industries and Regions (the Chief Executive), signed for and on behalf of the Minister for Primary Industries and Regional Development (the Minister) and the Chief Financial Officer, Department of Primary Industries and Regions.

### Basis for qualified opinion

As referred to in note 2.1 to the financial statements, pursuant to regulation 5 of the *Primary Industry Funding Schemes (Grain Industry Fund) Regulations 2012*, under the *Primary Industry Funding Schemes Act 1998*, contributions are required to be paid into the fund for each tonne of grain produced and sold by a grain grower. While there are adequate internal controls over contributions actually received, there are insufficient controls in place to ensure the contributions received represent the actual tonnage of grain produced and sold.

Consequently, I am unable to express an opinion on whether income recognised as contributions from industry of \$2,207,165 (\$1,490,049) is complete.

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the Minister and the Department of Primary Industries and Regions which administers the Fund on the Minister's behalf. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

### **Responsibilities of the Minister and the Chief Executive for the financial report**

The Chief Executive is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards– Simplified Reporting Requirements, and for such internal control as the Chief Executive determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Chief Executive is responsible for assessing the entity's ability to continue as a going concern, taking into account any policy decisions the government has made which affect the continued existence of the entity. The Chief Executive is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

The Minister is responsible for overseeing the entity's financial reporting process.

### **Auditor's responsibilities for the audit of the financial report**

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987*, I have audited the financial report of the Minister for Primary Industries and Regional Development – Grain Industry Fund for the financial year ended 30 June 2022.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.



As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Chief Executive
- conclude on the appropriateness of the Chief Executive's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Chief Executive about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Daniel O'Donohue

**Assistant Auditor-General (Financial Audit)**

24 February 2023

**Minister for Primary Industries and Regional  
Development**

**Grain Industry Fund**

**Financial Statements**

For the year ended 30 June 2022



**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Certification of Financial Statements**  
*for the year ended 30 June 2022*

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We certify that the:

- financial statements of the Minister for Primary Industries and Regional Development – Grain Industry Fund:
  - are in accordance with the accounts and records of the Grain Industry Fund;
  - comply with relevant Treasurer's Instructions;
  - comply with relevant accounting standards; and
  - present a true and fair view of the financial position of the Grain Industry Fund at the end of the financial year and the result of its operation and cash flows for the financial year.
- internal controls employed by the Minister for Primary Industries and Regional Development - Grain Industry Fund for the financial year over its financial reporting and its preparation of financial statements have been effective.



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**Prof. Mehdi Doroudi PSM**

Chief Executive

Department of Primary Industries and Regions

For and on behalf of the Minister for Primary  
Industries and Regional Development

Per Authorisation dated 29 June 2022

*22* February 2023



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**Will Kent**

Chief Financial Officer

Department of Primary Industries and Regions

*22* February 2023





**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Statement of Comprehensive Income**  
*for the year ended 30 June 2022*

	Note	2022 \$	2021 \$
<b>Income</b>			
Contributions from industry	2.1	2 207 165	1 490 049
Interest		-	419
<b>Total income</b>		<b>2 207 165</b>	<b>1 490 468</b>
<b>Expenses</b>			
Transfers to industry	4.1	1 480 000	1 380 000
Projects	4.2	756 997	-
Refund of contributions		3 179	869
Supplies and services	4.3	15 082	13 678
Auditor's remuneration		7 700	7 500
<b>Total expenses</b>		<b>2 262 958</b>	<b>1 402 047</b>
<b>Net result</b>		<b>(55 793)</b>	<b>88 421</b>
<b>Total comprehensive result</b>		<b>(55 793)</b>	<b>88 421</b>

The accompanying notes form part of these financial statements.

The net result and total comprehensive result are attributable to the SA Government as owner.

**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Statement of Financial Position**  
*as at 30 June 2022*

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	Note	2022 \$	2021 \$
<b>Current assets</b>			
Cash and cash equivalents	5.1	2 183 452	1 508 679
Receivables	5.2	70 758	51 456
<b>Total current assets</b>		<b>2 254 210</b>	<b>1 560 135</b>
<b>Total assets</b>		<b>2 254 210</b>	<b>1 560 135</b>
<b>Current liabilities</b>			
Payables	6.1	765 257	15 389
<b>Total current liabilities</b>		<b>765 257</b>	<b>15 389</b>
<b>Total liabilities</b>		<b>765 257</b>	<b>15 389</b>
<b>Net assets</b>		<b>1 488 953</b>	<b>1 544 746</b>
<b>Equity</b>			
Retained earnings		1 488 953	1 544 746
<b>Total equity</b>		<b>1 488 953</b>	<b>1 544 746</b>

The accompanying notes form part of these financial statements.

The total equity is attributable to the SA Government as owner.

**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Statement of Changes in Equity**  
*for the year ended 30 June 2022*

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	Retained earnings \$	Total equity \$
Balance at 1 July 2020	1 456 325	1 456 325
Net result for 2020-21	88 421	88 421
<b>Total comprehensive result for 2020-21</b>	<b>88 421</b>	<b>88 421</b>
Balance at 30 June 2021	1 544 746	1 544 746
Net result for 2021-22	(55 793)	(55 793)
<b>Total comprehensive result for 2021-22</b>	<b>(55 793)</b>	<b>(55 793)</b>
Balance at 30 June 2022	1 488 953	1 488 953

The accompanying notes form part of these financial statements.

All changes in equity are attributable to the SA Government as owner.

**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Statement of Cash Flows**  
*for the year ended 30 June 2022*

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	2022 \$	2021 \$
<b>Cash flows from operating activities</b>		
<b>Cash inflows</b>		
Contributions from industry	2 187 863	1 471 129
Interest received	-	546
<b>Cash generated from operating activities</b>	<b>2 187 863</b>	<b>1 471 675</b>
<b>Cash outflows</b>		
Transfers to industry	(1 480 000)	(1 380 000)
Refund of contributions	(3 218)	(830)
Payments for supplies and services	(15 072)	(13 678)
Auditor's remuneration	(14 800)	-
<b>Cash used in operating activities</b>	<b>(1 513 090)</b>	<b>(1 394 508)</b>
<b>Net cash provided by / (used in) operating activities</b>	<b>674 773</b>	<b>77 167</b>
<b>Net increase / (decrease) in cash and cash equivalents</b>	<b>674 773</b>	<b>77 167</b>
Cash and cash equivalents at the beginning of the reporting period	1 508 679	1 431 512
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>2 183 452</b>	<b>1 508 679</b>

The accompanying notes form part of these financial statements.

# **Minister for Primary Industries and Regional Development – Grain Industry Fund**

## **Notes to and forming part of the financial statements**

*for the year ended 30 June 2021*

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### **1. About the Grain Industry Fund**

The Grain Industry Fund (the Fund) is established pursuant to the *Primary Industry Funding Schemes (Grain Industry Fund) Regulations 2012* (Regulations), administered by the Minister for Primary Industries and Regional Development and is controlled by the Crown. The Department of Primary Industries and Regions (PIRSA) provides administrative support services to the Fund.

#### **1.1. Basis of preparation**

The financial statements are general purpose financial statements prepared in compliance with:

- section 23 of the *Public Finance and Audit Act 1987*;
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the *Public Finance and Audit Act 1987*; and
- relevant Australian Accounting Standards applying simplified disclosures.

The Fund has adopted AASB 1060 *General Purpose Financial Statements - Simplified Disclosures for For-Profit and Not-for-Profit Tier 2 Entities*. In the prior year, the financial statements were prepared in accordance with Australian Accounting Standards - Reduced Disclosure Requirements. There has been no impact on the recognition and measurement of amounts recognised in the statements.

The financial statements are prepared based on a 12-month reporting period and presented in Australian currency. The historical cost convention is used unless a different measurement basis is specifically disclosed in the note associated with the item measured.

Assets and liabilities that are to be sold, consumed or realised as part of the normal operating cycle have been classified as current assets or current liabilities. All other assets and liabilities are classified as non-current.

The Fund has applied Australian Accounting Standards that are applicable to not-for-profit entities, as the Fund is a not-for-profit entity.

The Fund is not subject to Income Tax. The Fund is liable for Goods and Services Tax (GST). GST collections and payments are carried out by PIRSA on behalf of the Fund. GST in relation to the Fund is reported in the PIRSA Controlled Financial Statements.

#### **1.2. Objectives of the Fund**

The Fund was established by Regulations under the *Primary Industry Funding Schemes Act 1998*.

The primary purposes of the Fund are to:

- promote the grain industry, through industry field days, conferences and other events
- represent grain growers in regional, state or national grain or agriculture industry forums
- collect and disseminate to grain grower's information relevant to the grain industry
- undertake programs designed to encourage communication and cooperation between grain growers and other persons associated with the grain industry.



# Minister for Primary Industries and Regional Development – Grain Industry Fund

## Notes to and forming part of the financial statements

for the year ended 30 June 2022

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## 2. Income

### 2.1. Contributions from industry

Contributions payable to the Minister for payment into the Fund are made pursuant to Regulation 5.

Contributions are recognised as revenue under AASB 1058 when the Fund obtains control of the contributions or obtains the right to receive the contributions (that is, when information becomes available to the Fund regarding contributions due for the prescribed period).

## 3. Key management personnel

### 3.1. Key management personnel

Key management personnel of the Fund include the Minister for Primary Industries and Regional Development who has responsibility for the strategic direction and management of the Fund.

The Minister's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account (via Department of Treasury and Finance) under section 6 of the *Parliamentary Remuneration Act 1990*.

### Transactions with key management personnel and other related parties

There were no transactions with key management personnel and other related parties entered into by the Fund.

## 4. Expenses

### 4.1. Transfers to industry

	2022	2021
	\$	\$
Grain Producers SA Ltd.	1 480 000	1 380 000
<b>Total transfers to industry</b>	<b>1 480 000</b>	<b>1 380 000</b>

Regulations provide that the Fund may be applied for a number of specific purposes and that payments from the Fund may be made to an industry body established to represent its membership. The amounts transferred enable projects and activities to be delivered by the industry to meet its management plan.

For transfers payable, the payments will be recognised as a liability and expense when the Fund has a present obligation to pay the transfer and the expense recognition criteria are met.

All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

### 4.2. Projects

	2022	2021
	\$	\$
Lens Snail Eradication	756 997	-
<b>Total projects</b>	<b>756 997</b>	<b>-</b>

Regulations provide that the Fund may be applied for a number of specific purposes. The amounts transferred enable projects and activities that the Minister considers beneficial to the grain industry.

**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Notes to and forming part of the financial statements**  
*for the year ended 30 June 2022*

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**4.2 Projects (cont)**

For transfers payable, the payments will be recognised as a liability and expense when the Fund has a present obligation to pay the transfer and the expense recognition criteria are met.

All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

**4.3. Supplies and services**

	2022	2021
	\$	\$
Administrative and operating costs <sup>(1)</sup>	15 082	13 678
<b>Total supplies and services</b>	<b>15 082</b>	<b>13 678</b>

<sup>(1)</sup> Includes fees for administration and preparation of the financial statements.

**5. Financial assets**

**5.1. Cash and cash equivalents**

Cash in the Statement of Financial Position comprises deposits at call with the Department of Treasury and Finance.

**5.2. Receivables**

	2022	2021
	\$	\$
Receivables – Contributions from industry	70 758	51 456
<b>Total receivables</b>	<b>70 758</b>	<b>51 456</b>

Receivables – Contributions from industry are recognised as statutory receivables under AASB 9 when information becomes available to the Fund regarding contributions due for the prescribed period.

**6. Liabilities**

**6.1. Payables**

	2022	2021
	\$	\$
Lens Snail Eradication	756 997	-
Audit fee payable to the Auditor-General's Department	7 700	14 800
Refund of contributions	-	39
Other payables	560	550
<b>Total payables</b>	<b>765 257</b>	<b>15 389</b>

Goods and services provided and unpaid at the end of the reporting period are recognised as other payables.

A refund liability is recognised once a refund is approved for payment.

All payables are measured at their nominal amount, are unsecured and are normally settled within 30 days from the date of the invoice or date the invoice is first received.

**Minister for Primary Industries and Regional Development – Grain Industry Fund**  
**Notes to and forming part of the financial statements**  
*for the year ended 30 June 2022*

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## **7. Outlook**

### **7.1. Contingent liabilities**

#### *Refunds of contributions*

Under Regulation 6(1) a grain grower may, by notice in writing to the Minister, within the 12 months following a financial year in respect of which contributions have been paid on behalf of the grain grower, make a claim for a refund in respect of those contributions.

At the reporting date the possible emergence of valid refund requests within the 12-month period is present. However, as uncertainty exists as to the number of refund requests that will be received, and their timing and amount, these potential obligations cannot be reliably estimated and therefore represent a contingent liability for the Fund.

Once a valid refund request has been received from a past contributor and it is approved by the Minister or delegate, a present obligation to pay the refund arises. The refund amount is then recognised as a liability and expense of the Fund.

### **7.2. Events after the reporting period**

No events have occurred after balance date that are expected to materially affect the Fund in subsequent years.

## **8. Measurement and risk**

### **8.1. Financial instruments**

#### **Liquidity risk**

The Fund's revenue comes from contributions received from industry members at rates prescribed in the Regulations for the Fund. All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

The continued existence of the Fund in its present form, and with its present programs, is dependent on State Government policy and the industry's on-going support for the Fund.